Technical Memorandum

Significant Phosphorus Point Sources in the Lower Monocacy River Watershed

The U.S. Environmental Protection Agency (EPA) requires that Total Maximum Daily Load (TMDL) allocations account for all significant sources of each impairing pollutant (CFR 2011). This technical memorandum identifies the significant point sources of phosphorus in the Lower Monocacy River watershed. Detailed allocations are provided for those point sources included within the National Pollutant Discharge Elimination System (NPDES) Process Water Waste Load Allocation (WLA) and Regulated Stormwater WLA of the Lower Monocacy River TMDL Contributions (See Executive Summary of the main report for further description of all watershed TMDL contributions and allocations). The WLA also includes an allocation to concentrated animal feeding operations (CAFOs), but the WLA for CAFOs is not presented here in more specific detail than in the main report. The State reserves the right to allocate the TMDLs among different sources in any manner that is reasonably calculated to protect aquatic life from nutrient related impacts.

The Lower Monocacy River Watershed Phosphorus TMDLs are presented in terms of an average annual load established to be protective of aquatic health. WLAs have been calculated for NPDES regulated individual industrial, individual municipal, individual municipal separate storm sewer systems (MS4s), general industrial stormwater, and general MS4 permits in the Lower Monocacy River watershed. The permits can be grouped into two categories, process water and stormwater.

The NPDES process water category includes those loads generated by the following continuous discharge sources: (1) major publically-owned wastewater treatment plants (WWTPs) (facilities with flow of 0.5 MGD or more) that are slated for Enhanced Nutrient Removal (ENR); (2) minor municipal WWTP (facilities discharging less than 0.5 mgd) and industrial facilities whose permits have total phosphorus (TP) limits; (3) minor municipal WWTPs with no phosphorus permit limits; and (4) industrial facilities which, based on the process involved, are expected to discharge nutrients. There are nineteen industrial and seventeen municipal facilities permitted to discharge phosphorus in the Lower Monocacy River watershed. Three major WWTPs are slated for ENR: Fort Detrick WWTP (MD0020877), Frederick City WWTP (MD0021610), and Ballenger Creek/McKinney WWTP (MD0021822).

The WLAs for process water sources are based on the WLAs assigned to each facility under the Chesapeake Bay TMDL (EPA, 2010) and Maryland's Phase I and Phase II Watershed Implementation Plans (WIPs) (MDE 2010 and 2012, respectively). These WLAs are designed to meet the Phase II 2025 final implementation goal for the Bay TMDL. The WLAs are loading caps which are designed to accommodate future growth after full implementation of the Bay TMDL in 2025. The WLAs for major and minor municipal facilities with nutrient permit limits are calculated based on their phosphorus limits and design flow. The WLAs for the remainder of the minor municipal facilities are calculated based on their design flow or their projected 2020

Lower Monocacy River Nutrient TMDL PS Technical Memorandum Document version: July 24, 2012 flow, whichever is less, and expected maximum phosphorus concentrations of 3 mg/l. Nineteen industrial facilities in the Lower Monocacy River watershed have the capacity to discharge TP in their process water. Under the Chesapeake Bay TMDL, industrial facilities capable of discharging phosphorus in their process water were given WLAs based on the results of monitoring required by their permits or professional judgment. These WLAs were adopted for the Lower Monocacy River Phosphorus TMDL.

Table 1 provides one possible scenario for the distribution of the average annual phosphorus point source loads attributed to the process water point sources in the Lower Monocacy River watershed. Individual WLAs are given for major facilities, and an aggregate WLA is given for all minor process water facilities in the watershed including both municipal and industrial facilities. See Sections 2.2.2 and 4.6 of the main report for further details.

The stormwater category includes all NPDES regulated stormwater discharges. There are 49 NPDES Phase I and Phase II stormwater permits identified throughout the Lower Monocacy River watershed. These include both general Phase I and II stormwater permits. These stormwater permits are regulated based on Best Management Practices (BMPs) and do not include nutrient limits. In the absence of nutrient limits, the baseline loads for these NPDES regulated stormwater discharges are calculated using phosphorus loading rates and acreages from developed land-uses within the watershed. These calculations are described in more detail below.

Individual WLAs have been calculated for each of the Carroll County, Frederick County, and Montgomery County Phase I MS4 permits and the SHA Phase I MS4 permit. An aggregate WLA has been calculated for the general municipal Phase II NPDES stormwater permits, including the City of Frederick. Other NPDES permits include stormwater from federal, state, mining and extractive operations, and land under construction, which are aggregated into one WLA referred to as the "Other NPDES regulated stormwater" WLA.

The computational framework chosen for the Lower Monocacy River watershed TMDL was the Chesapeake Bay Program Phase 5.3.2 (CBP P5.3.2) Watershed Model. Within this TMDL, the NPDES regulated stormwater baseline phosphorus loads generated within the Lower Monocacy River watershed are calculated from edge-of-stream (EOS) loads within the watershed and represent a long-term average loading rate. EOS loads are calculated as a product of the developed land-use acreage and the average annual simulated phosphorus loading rates (lbs/ac/yr) from the 2009 Progress Scenario (US EPA 2010b). The 2009 Scenario represents current land-use, loading rates, and BMP implementation, simulated using precipitation and other meteorological inputs from the period 1991-2000 to represent variable hydrological conditions. The 1991-2000 simulation period represents the baseline loading rates in the TMDL for Chesapeake Bay segments. Further details of the phosphorus load calculations from developed land can be found in Section 2.2.1 of the main report.

To determine the different NPDES stormwater WLAs, MDE has further refined the CBP P5.3.2 developed land-use. The refined CBP P5.3.2 land-use contains the specific level of detail needed to determine individual and aggregate WLAs for the Frederick County and Montgomery County

Phase I jurisdictional MS4, the SHA MS4, the Phase II jurisdictional MS4s, and "Other NPDES regulated stormwater," which includes stormwater from federal state, and industrial facilities, mining and extractive operations, and land under construction. The methods used by MDE to refine CBP P5.3.2 developed land-use are described within CBP P5.3.2 Land Use and MDE Urban Source Sector Delineation - Development Methodology (MDE 2009a).

In order to achieve the estimated phosphorus load reductions applied to urban land, which are necessary to meet the TMDL, current county Phase I MS4 permits require the jurisdictions to retrofit 10% of existing impervious area where there is failing, minimal, or no stormwater management (estimated to be areas developed prior to 1985) every permit cycle (five years) (*i.e.*, the jurisdiction needs to install/institute stormwater management practices to treat runoff from these existing impervious areas) (MDE 2009a). Extending these permitting requirements to all urban stormwater sources (*i.e.*, not solely those sources regulated via county Phase I MS4 permits) would require that all impervious areas developed prior to 1985 be retrofit at this pace. Additionally, MDE estimates that future stormwater retrofits will have, on average, a 35% TP reduction efficiency (Claytor and Schueler 1997; Baldwin *et al.* 2007; Baish and Caliri 2009). By default, these retrofits will also provide treatment of any adjacent urban pervious runoff within the applicable drainage area (See Sections 4.5 and 4.6 of the main report for further details).

Table 2a provides a detailed list of all NPDES regulated stormwater discharges within the Lower Monocacy River watershed. Table 2b provides one possible scenario for the distribution of the average annual phosphorus point source loads attributed to NPDES regulated stormwater point sources in the Lower Monocacy River watershed. (See Sections 4.2 - 4.6 of the main report for further details).

In January 2009, Maryland implemented new regulations governing CAFOs (COMAR 26.08.01, 26.08.03, and 26.08.04), which were approved by the EPA in January, 2010. Under these regulations, CAFOs are required to fulfill the conditions of a general permit. These conditions include instituting a Comprehensive Nutrient Management Plan (CNMP) which meets the Nine Minimum Standards to Protect Water Quality (MDE 2009b). The general permit also prohibits the discharge of pollutants, including nutrients, from CAFO production areas except as a result of event greater than the 25-year, 24-hour storm. Based on the TMDL methodology approach of applying an equal percent reduction to all controllable loads, the Lower Monocacy River Phosphorus TMDL does not require a reduction in phosphorus loads from CAFOs. Table 3 provides the baseline load and WLA for CAFOs.

| Location | NPDES Permit Number | Facility Name | WLA | Туре | Design Flow (MGD) | Baseline Load (lbs/yr) | TMDL (lbs/yr) |
|------------|---------------------------|---|------------|---------------|-------------------------|------------------------------|------------------|
| | MD0020877 | FORT DETRICK WWTP | Municipal | Individual | 2.0 | 2,085 | 1,827 |
| Mainstem | MD0021610 | FREDERICK CITY WWTP | Municipal | Individual | 8.0 | 20,225 | 7,309 |
| | MD0021822 | BALLENGER- MCKINNEY | Municipal | Individual | 18.0 | 5,196 | 16,446 |
| | MDG499704 | ELLIE MAY LLC BUCKEYSTOWN MINE | Industrial | | | | |
| | MD0002038 | VULCAN | Industrial | | | | |
| | MD0061093 | OLD REICHS FORD MUNICIPAL LANDFILL | Industrial | | | | |
| | MD0068853 | STUP'S GARAGE/USED CARS, INC. | Industrial | | | | |
| | MD0070319 | JOHN C. GRIMBERG COMPANY, INC. | Industrial | | | | |
| | MD0070700 | HORSESHOE POINT LLC | Industrial | | | | |
| | MDG344184 | GRIFFITH ENERGY SERVICES, INC. | Industrial | | | | |
| | MDG490621 | LAFARGE - FREDERICK CONCRETE PLANT | Industrial | | | | |
| | MDG490674 | FREDERICK ASPHALT CO., L.C. AT ESSROC | Industrial | | | | |
| | MDG490994 | LEGORE QUARRY | Industrial | | | | |
| | MDG491429 | S.W. BARRICK & SONS, INC. - BARRICK QUARRY | Industrial | | | | |
| | MDG492695 | SUPERIOR PLUS, LLC | Industrial | Aggregate N/A | 6,218 | 5,890 | |
| | MDG498001 | AGGREGATE INDUSTRIES – WOODSBORO READY-MIX | Industrial | | | | |
| | MDG498017 | CJ MILLER, LLC | Industrial | | | | |
| | MDG499732 | JOHN EYLER PIT #2 | Industrial | | | | |
| | MDG499818 | THOMAS, BENNETT & HUNTER, INC. - FREDERICK CONCRET | Industrial | | | | |
| MD 8-Digit | MDG499893 | SOUTH STREET PLANT | Industrial | | | | |
| | MDG499899 | TAMKO BUILDING PRODUCTS, INC - GRINDING MILL | Industrial | | | | |
| | MDG766968 | VFW COUNTRY CLUB, INC. | Industrial | | | | |
| | MD0020729 | NEW MARKET WWTP | Municipal | | | | |
| | MD0022870 | SPRINGVIEW MOBILE HOME PARK | Municipal | | | | |
| | MD0023060 | CONCORD TRAILER PARK | Municipal | | | | |
| | MD0023710 | DAN-DEE MOTEL & COUNTRY INN | Municipal | | | | |
| | MD0056481 | KEMPTOWN SCHOOL WWTP | Municipal | | | | |
| | MD0057100 | NEW LIFE FOURSQUARE CHURCH AND SCHOOL | Municipal | | | | |
| | MD0058661 | WOODSBORO WWTP | Municipal | | | | |
| | MD0059609 | MONROVIA WWTP | Municipal | | | | |
| | MD0065269 | PLEASANT BRANCH WWTP | Municipal | | | | |
| | MD0065439 | MILL BOTTOM WWTP | Municipal | | | | |
| | MD0060577 | LIBERTYTOWN WWTP | Municipal | | | | |
| | MD0067237 | LEWISTOWN MILLS TREATMENT PLANT | Municipal | | | | |
| | MD0067768 | HYATTSTOWN WWTP | Municipal | | | | |
| | MD0067989 | LEWISTOWN MILLS WWTP NO.2 | Municipal | | | | |
| | TOTAL | | | | 33,724 | 31,473 | |

 Table 1: Lower Monocacy River Phosphorus TMDL Allocations for Process Water Point

 Sources

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| Permit Number | Facility Name | NPDES Group |
|---------------|---|--------------------|
| MD0068331 | CARRROLL COUNTY MS4 | County Phase-I |
| MD0068306 | MONTGOMERY COUNTY MS4 | County Phase-I |
| MD0068357 | FREDERICK COUNTY MS4 | County Phase-I |
| MD0068276 | STATE HIGHWAY ADMINISTRATION MS4 | SHA Phase-I |
| MDR055500 | FREDERICK CITY MS4 | Municipal Phase-II |
| 02SW0124 | FORT DETRICK - AREA A | Other NDPES Reg SW |
| 02SW0212 | ALLIED WASTE SERVICES OF FREDERICK | Other NDPES Reg SW |
| 02SW0285 | MORNINGSTAR FOODS, INC. | Other NDPES Reg SW |
| 02SW0336 | M-NCPPC - LITTLE BENNETT MAINTENANCE YARD | Other NDPES Reg SW |
| 02SW0518 | ACCUBID EXCAVATION, INC. | Other NDPES Reg SW |
| 02SW0547 | PRECISION AUTOBODY, INC. | Other NDPES Reg SW |
| 02SW0674 | FREDERICK ASPHALT CO., L.C. AT ESSROC | Other NDPES Reg SW |
| 02SW0696 | RICHARD B. RUDY, INC. | Other NDPES Reg SW |
| 02SW0699 | FREDERICK CITY WWTP | Other NDPES Reg SW |
| 02SW0726 | D.M. BOWMAN, INC FREDERICK | Other NDPES Reg SW |
| 02SW0850 | UNITED PARCEL SERVICE - FREDERICK | Other NDPES Reg SW |
| 02SW0987 | ENTENMANN'S, INC. | Other NDPES Reg SW |
| 02SW1066 | RICHARD F. KLINE, INC FREDERICK | Other NDPES Reg SW |
| 02SW1067 | MCCORMICK PAINT WORKS COMPANY - FREDERICK | Other NDPES Reg SW |
| 02SW1099 | HAHN TRANSPORTATION INC. | Other NDPES Reg SW |
| 02SW1100 | FREDERICK MUNICIPAL AIRPORT | Other NDPES Reg SW |
| 02SW1162 | RELIABLE JUNK COMPANY INC. | Other NDPES Reg SW |
| 02SW1163 | FREDERICK AUTO PARTS, INC. | Other NDPES Reg SW |
| 02SW1199 | BP SOLAR INTERNATIONAL, LLC | Other NDPES Reg SW |
| 02SW1226 | FORT DETRICK - AREA B | Other NDPES Reg SW |
| 02SW1343 | SHA - FREDERICK SHOP | Other NDPES Reg SW |
| 02SW1349 | RINKER MATERIALS HYDRO CONDUIT - FREDERICK | Other NDPES Reg SW |
| 02SW1564 | YORK BUILDING PRODUCTS - FREDERICK | Other NDPES Reg SW |
| 02SW1571 | MTA - TRAIN STORAGE YARD | Other NDPES Reg SW |
| 02SW1654 | PLEASANTS CONSTRUCTION INC. | Other NDPES Reg SW |
| 02SW1707 | WASTE MANAGEMENT OF MARYLAND - FREDERICK COUNTY | Other NDPES Reg SW |
| 02SW1767 | INVITROGEN CORPORATION | Other NDPES Reg SW |
| 02SW1773 | DAIRY MAID DAIRY, INC. | Other NDPES Reg SW |
| 02SW1775 | SCHWERMAN TRUCKING COMPANY - FREDERICK TERMINAL | Other NDPES Reg SW |
| 02SW1780 | GRIMES PROPERTIES, LLC | Other NDPES Reg SW |
| 02SW1799 | ALTEC INDUSTRIES, INC. | Other NDPES Reg SW |
| 02SW1851 | COUNTRY SIDE USED AUTO PARTS | Other NDPES Reg SW |
| 02SW1866 | ROLLING FRITO-LAY SALES - FREDERICK DC | Other NDPES Reg SW |
| 02SW1878 | BALLENGER CREEK WWTP | Other NDPES Reg SW |
| 02SW1887 | FREDERICK COUNTY PUBLIC SCHOOLS - HAYWARD BUS LOT | Other NDPES Reg SW |
| 02SW1888 | FREDERICK COUNTY TRANSIT | Other NDPES Reg SW |
| 02SW1890 | FREDERICK COUNTY HIGHWAYS - FREDERICK HO | Other NDPES Reg SW |

Table 2a: NPDES Regulated Stormwater Permits in the Lower Monocacy River Watershed

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| Permit Number | Facility Name | NPDES Group |
|---------------|--|--------------------|
| 02SW1891 | FREDERICK COUNTY HIGHWAYS - JOHNSVILLE | Other NDPES Reg SW |
| 02SW1893 | FREDERICK COUNTY HIGHWAYS - URBANA | Other NDPES Reg SW |
| 02SW1942 | FREDERICK COUNTY LAW ENFORCEMENT COMPLEX | Other NDPES Reg SW |
| 02SW1950 | TAMKO BUILDING PRODUCTS, INC. | Other NDPES Reg SW |
| 02SW1975 | MEDIMMUNE, INC. | Other NDPES Reg SW |
| 02SW1994 | SFA DEFENSE PRODUCTS DIVISION | Other NDPES Reg SW |
| | MDE GENERAL PERMIT TO CONSTRUCT | Other NDPES Reg SW |

 Table 2b: Lower Monocacy River Watershed Phosphorus TMDL Allocations for NPDES

 Regulated Stormwater Point Sources

| NPDES Regulated Stormwater | NPDES | Baseline Load | TMDL | Reduction |
|----------------------------------|---------------|----------------------|------------|-----------|
| Point Source | Permit Number | (lbs/yr) | (lbs/year) | (%) |
| Carroll County Phase I | MD0068331 | 1,155 | 806 | 30% |
| Frederick County Phase I | MD0068357 | 31,570 | 22,766 | 28% |
| Montgomery County Phase I | MD0068306 | 1,872 | 1,305 | 30% |
| SHA Phase I MS4 | MD0068276 | 5,650 | 4,222 | 25% |
| Municipal Phase II MS4 | MDR055500 | 13,859 | 10,124 | 27% |
| Other NPDES Regulated Stormwater | | 14,849 | 13,703 | 8% |
| Total | | 68,956 | 52,926 | 23% |

Note: Individual load contributions may not add to total load due to rounding.

Table 3: Lower Monocacy River Watershed Phosphorus TMDL Allocations for NPDES Regulated Concentrated Animal Feeding Operations

| NPDES Regulated | Baseline Load | TMDL | Reduction |
|---------------------------|---------------|------------|-----------|
| | (lbs/yr) | (lbs/year) | (%) |
| Alimai reeding Operations | 170 | 170 | 0% |

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